Greene County Commission Briefing Commission Office 1443 N. Robberson, 10th Floor August 15, 2018 9:30 a.m.

Present: Donna Barton, Kate Morris, Harold Bengsch, Chris Coulter, Tina Phillips, Mike Cagle, David Burton, Jim Arnott, Royce Denney, Jess Kerr, Lincoln Hough, Bob Cirtin, Chris Mericle, Jeff Scott, Cindy Stein, John Housley, and Jan Kraft.

Missouri Extension Communications Specialist David Burton gave the Commission an update on plans for the Agriculture Tour on Sept. 26. He said the following stops are planned: Republic High School, Steve Squibb Farms (tentative), the Livestock Marketing Center, Vital Farms, and the Farm to Counter restaurant. The Commission and rest of the group will depart from the Commission Office at 8:30 a.m. Burton also updated the Commission on Community Betterment Night; the first of which recently took place in Ash Grove. Commissioner Bengsch said he attended the event and it went well.

Abilities First Executive Director Jan Kraft gave a presentation to the Commission about the organization, and presented a request for three appointments to the board. She presented a summary of 2017 (Exhibit A). She said there are three terms for which members were up for reappointment. She requested that Alexis Brown, Paul Pothoff, and Brad Weaver all be reappointed. Commissioner Bengsch made a motion to reappoint all three members. Commissioner Hough seconded the motion. The motion passed unanimously.

Aye: Bengsch, Cirtin, Hough. Nay: none. Abstain: None. Absent: None.

Budget Officer Jeff Scott began a discussion regarding per diem and staffing requests made by Greene County Sheriff Jim Arnott. The request involves restructuring the warrant/records unit, creating a fugitive apprehension unit, and renegotiating a per diem contract with the US Marshalls. Scott said the County finance committee including Auditor Cindy Stein, Deputy Budget Officer Mike Cagle, Jeff Scott, and Treasurer Justin Hill recently met to go over the request. Mike Cagle provided Exhibit B, which shows projected expenses of these changes. Scott noted that the changes involved in this request would comply with the verbiage in the 17-ACR Resolution regarding utilization of the one-half cent general revenue II sales tax; however, time buckets for the expenses would be changed. The fund 102 would need to be supplemented from fund 101 for expenses in excess of the budget in law enforcement specialty units. Cagle discussed the details of Exhibit B with the Commission, Sheriff Arnott, and Lt. Royce Denney. Commissioner Cirtin stated that he felt it was best to listen to the professionals as to what is needed. Commissioner Hough said he wasn't okay with adding personnel ahead of schedule because he felt it was not true to what was promised in the resolution. Arnott stated that since it is a specialty unit, it aligns with the resolution because the Family Justice Center project has already started. Commissioner Bengsch said that the resolution is comprised of commitments based on the best estimates at the time, and now that there is new information, he feels it is justifiable to move forward.

Arnott asked that the funding of a paralegal for the Prosecuting Attorney's Office be added to the request in exchange for a corporal in the specialty unit, in order to adequately support the unit. Cutting one of the proposed corporal positions would result in some savings, he said. Scott agreed. Cagle adjusted the proposed motion (Exhibit C) to reflect the change of adding a paralegal and changing the staffing from seven corporals to six corporals. Commissioner Bengsch stated that it was important to note that all of this would be contingent upon revenue.

Purchasing Director Chris Mericle presented a letter of professional services appointment of Summerill Group, LLC, to advise Greene County Sheriff's Office on the matter of per diem rates and federal contracts (Exhibit D). Mericle said that the County has already contracted with Summerill before, and that, if the Commission voted to approve the motion regarding per diem negotiation, he recommended that they approve the appointment of the Summerill Group for that service because they show expertise in that area. He said the fee is \$57,500, but the fee is only paid if a contract is accepted. Commissioner Bengsch and Auditor Cindy Stein questioned the wording of appointment versus hire. Mericle explained that attorney services fall under the umbrella of professional services and thusly professional appointments. He said that this was confirmed by County counsel. It was the consensus that this could be regarded as a professional appointment.

Commissioner Bengsch made a motion to approve the professional appointment of Summerill Group, LLC. Commissioner Cirtin seconded the motion. The motion passed.

Aye: Bengsch, Cirtin. Nay: Hough. Absent: None. Abstain: None.

Commissioner Bengsch made a motion to approve the motion as worded in Exhibit C addressing the requests made by the Greene County Sheriff's Office regarding per diem and staffing. Commissioner Hough seconded the motion. The motion passed unanimously.

Aye: Bengsch, Cirtin, Hough. Nay: None. Abstain: None. Absent: None.

Information Systems Director Jess Kerr gave a department update. He said they are currently working on their budget and noted that their capital outlay request will be fairly large for 2019.

Jeff Scott gave an update on the Budget Office. He said that they would be holding a courts budget meeting later that day. He said, based on the request submitted by the judges, there could be an impact on GR 101 by about \$1.860 million. He said \$891,000 of that can be funded from fund 102, but that leaves a \$969,000 impact. He reminded the Commission that there will be a bond meeting on August 21.

County Administrator Chris Coulter told the Commission that he would look into details of the work planned for US 160 and would keep them updated.

Meeting adjourned.



Abilities First promotes inclusive opportunities for people with developmental disabilities. We believe that everyone has abilities and by ensuring that people have the opportunity to use their abilities, we make our community better for all of us. Abilities First uses public and private funds to support the choices of individuals with developmental disabilities in Greene County to live, work, play, be active, and productive in meaningful ways for our community.

2017 Abilities First Programs to Support and Create Community Opportunities

First Steps early intervention for families with infants and toddlers with developmental disabilities and delays. Birth to 3 years old in 13 Southwest Missouri counties.

2116 families served.

The Next Step Targeted Case Management for people with developmental disabilities three years of age and over.

1839 individuals and families served in Greene County.

Art Inspired provides an inclusive experience for people with and without disabilities to participate in creative arts like theater, music, dance, and art. We use the arts to teach self-expression and help people gain life skills and build relationships.

275 students

Inspired Boutique is an upscale resale shop with women's clothing, accessories, furniture, and antiques. Inspired Boutique is an opportunity for community engagement and creates inclusive job opportunities. Community engagement refers to the process by which organizations and individuals build ongoing, permanent relationships for the purpose of applying a collective vision for the benefit of a community.

Artisan Elements builds business relationships and creates jobs to decrease dependence on government funding. Begun originally as an Abilities First program to recycle the organization's paper waste into greeting cards and picture frames, Artisan Elements evolved into a new business enterprise - designing apprenticeship programs, hiring and training an inclusive workforce, developing and patenting a new medium (ArtisanStone TM) from recycled paper and clean concrete.

Abilities First Employment Services is our newest program designed to meet the needs of people with developmental disabilities who want to work and the needs of local employers to have a reliable workforce. Starting with apprenticeship programs through the Department of Labor, we provide skilled workers for local employers. We also provide job development and community employment services strengthen the workforce in Greene County.

Abilities First Funding for Local Non-profit Organizations:

A Sporting Chance
Arc of the Ozarks
Champion Athletes of the Ozarks
Developmental Center of the Ozarks
Equi-Librium Therapy Center
Missouri State University Bear Power
Nova Center of the Ozarks
OACAC
Southwest Center for Independent Living
SWI Industrial Solutions
Springfield Workshop Transit Company
Vision Rehabilitation Center of the Ozarks

Challenges

The Center for Disease Control released statistics on February 20, 2018 that showed 1 in 6 children between the ages of 3-17 years have one or more developmental or behavioral disability. This is an increase of over 17%. Greene County has one of the lowest Senate Bill 40 levies in Missouri. The Board of Directors excels at managing the funds available despite increasing needs and little or no increase in funding to match those needs. We currently serve less than 2% of the population of Greene County. Abilities First's work to support people with developmental disabilities in Greene County in living meaningful lives is becoming a much greater challenge. This significant increase in the population we will serve will create a challenge that may become unsurmountable with the current levy amount, even using our alternative funding sources.

Abilities First will continue to seek alternate funding sources as we have done for the past 10 years. Current alternative sources include the Department of Mental Health, Department of Mental Health, Department of Economic Development, and private donations and fundraising through Friends of Abilities First (our related 501(c)3 corporation).

WARRANTS/RECORDS RESTRUCTURING - PROJECTED EXPENSE THROUGH 2020

		(530,565.33)	GR 101	Total Credit to GR 101
ense	433,011.78 Total 2020 Addl Expense			
(GR 102)	336,552.38	ļ		
	96,459.40	56,092.06	6	6 D Ofcrs added (new hires 10/1/18)
(GR 102)	336,552.38	56,092.06	ns 6*	6 D Ofcrs reclassified from Clerk positions
(GR 101)	(240,092.98)	(40,015.50)	6 *	6 Clerks eliminated
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(GR 102)	321,978.15	ı		
	94,326.44	53,663.03	6	6 D Ofcrs added (new hires 10/1/18)
(GR 102)	327,835.74	54,639.29		6 D Ofcrs reclassified from Clerk positions
(GR 101)	(233,509.30)	* (38,918.22)	6	In 2019 6 Clerks eliminated
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WARRANTS/RECORDS RESTRUCTURING - PROJECTED EXPENSE THROUGH 2020

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FUGITIVE APPREHENSION UNIT - PROJECTED EXPENSE THROUGH 2020

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FUGITIVE APPREHENSION UNIT - PROJECTED EXPENSE THROUGH 2020

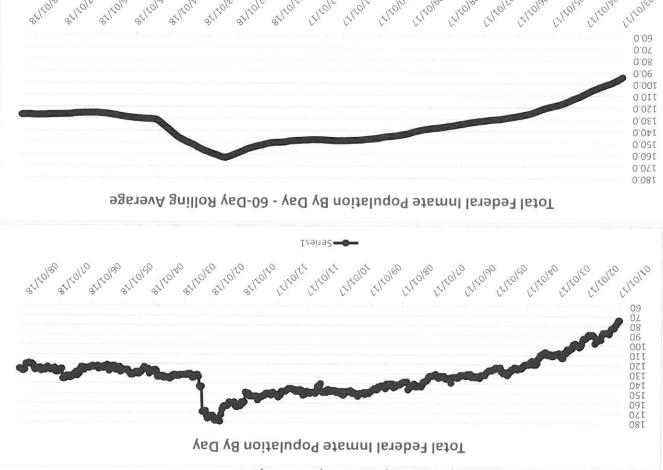
Assume a 6% grp ins increase in July 2019 and a 4% increase in July 2020. 0.74 and .96 are current WC exp factors.

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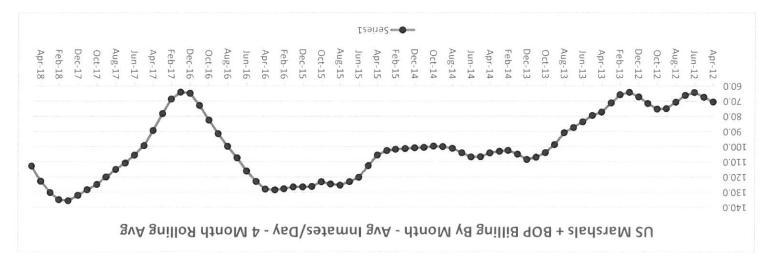
The following information pertains only to the Daily Federal Population report.



In 2017, the 60-day rolling average of total federal population reached 145 on 9/23. It reached a 1-day peak of 179 on 1/25/18. From 2/11-15/18, there was a dropoff from 169 to 133, and the 60-day rolling average shrank to the mid/upper 120s. The 2018 YTD average is 135.2. However, since the population stabilised the average from 4/1 forward is 126.

Rhian Taylor @ GCSO doesn't use this report. She uses a different JailTracker report for billing which shows fewer federal inmates. Per Shane Rogers, the Federal Population report includes ALL federal inmates including those who only have a federal charge, such as ATF, DEA, FBI, etc.. These inmates are excluded from the invoices to the US Marshals Service.

In order to accurately project future revenues and remain conservatively safe, we have to look at what is actually being billed out and exclude the skewed up-and-down trend of 2017-8. By looking at the number of inmate-days billed on 5/1/18 through 8/1/18 (for the months of April through July), the average number of inmates per day for whom we are currently billing the US Marshals service and BOP (which pays the same rate) is 106. Without being able to accurately forecast a sustainable increase to this average, this value will give a more guaranteeable indicator of future revenues.

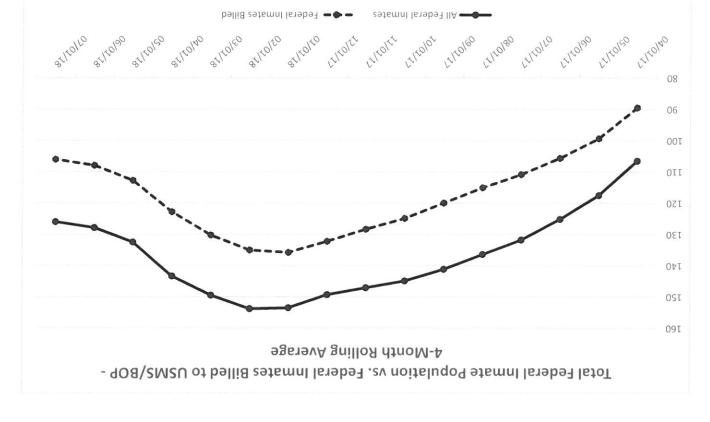


In examining billings to the US Marshals Service and BOP from Jan 2012 forward, one can see a gradual upward trend over the years that was countered by a sharp drop through 2016. Upward and downwards trends are not entirely predictable, although it's certain that as beds become available in the jail expansion, federal inmate numbers should rise above these previous levels to some extent.

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	Billed to	of bellia	JailTracker		
	Inmate Days	Inmate Days	Inmate Days per		

By including the inmate-days billed to BOP along with the US Marshals, the overall number of unbilled inmate-days for 2017 is 6,689 for an unbilled dollar difference of \$408,029.

Federal inmates not being billed to either the US Marshals Service or BOP should be researched to determine if there are other federal inmate housing contracts we should be negotiating and entering.



6.61	1.901	126	7/31/2018
6.61	0.801	6.721	8/30/2018
7.61	112.8	132.5	8/31/5018
9.02	122.8	143.4	4/30/2018
£.61	130.3	2.641	3/31/2018
8.81	132.0	153.8	2/28/2018
7.71	135.8	123.5	1/31/2018
I.TI	132.2	149.3	12/31/2017
7.81	128.4	1.741	11/30/2017
20.0	124.9	144.9	10/31/2017
21.2	120.0	141.2	9/30/2017
21.3	T'STT	136.4	8/31/2017
20.9	6.011	131.8	7/31/2017
9.61	102.6	125.2	6/30/2017
1.81	4.66	2.711	LT/TE/S0
0.71	2.68	2.801	71/05/40
Difference	bəlliB	PesuoH	
	setsmnl to	sətsmnl fo	
	gvA dfnoM-4	8vA dJnoM-₽	
	USMS+BOP		

An issue that arises with the staffing and equipping of the FAU effective October 1 is that, based on both the current estimated savings in the Specialty Unit budget together with the estimated additional revenues from a re-negotiated USMS contract, the end result may be an additional 55,000 expenditure for the County. This has been resolved by altering the original GCSO proposal by reducing corporal staff by one position, adding a paralegal position per the Prosecuting Attorney's request, and delaying the purchase of one vehicle (@28,000) for the Unit until 2019.

For an October 1, 2018 - December 31, 2018 start:

5,734	_	Met Additional Expenditures for 2018
(066,088)	(057,712)	Salary & Benefit Expense - FAU Capital - FAU Equipment Total FAU Costs
336,124		Stroo UAT revoo of eldelievA shruf letoT
986,802	000,002	Budget Allocation for Specialty Unit Less: Budget for PA Portion of FJC Less: Budget for Sheriff Portion of FJC Add Back: Probable PA Savings (Under Budget) Add Back: Probably Sheriff Savings (Under Budget) Net Addl. Budget Available for Specialty Unit
887,721	(005'ZS) 88Z'S8T	Forecasted Additional Revenue Less: One-Time Consulting Fee Met Additional Revenue

GCSO PROPOSAL ANALYSIS - SUMMARY

Met Effect through 2020	7,015,052	(209'202)
HOLERAN TOUR TOUR TOUR TOUR TOUR TOUR	058,884	- S01'E/9
Restructuring of Warrants/Records GR 102 Revenue Designated for Iail Labor Expansion	240,093	(501, 579)
Addition of Fugitive Apprehension Unit Transfer of contract revenues to cover FAU (up to \$520.2k)	(585,353)	(485,353)
In 2020 Revenue increase from US Marshals contract	OTT'SEL	
	6EZ'89t	-
GR 102 Revenue Designated for Iail Labor Expansion		t18'6t9
Restructuring of Warrants/Records	533,509	(418,643)
Addition of Fugitive Apprehension Unit Transfer of contract revenues to cover FAU (up to \$510k)	(086,002)	(085,002)
In 2019 Revenue increase from US Marshals contract	OTT'SEL	
	£96'9S	(209'202)
Restructuring of Warrants/Records GR 102 Revenue Designated for Jail Labor Expansion	296'99	(144,632)
Addition of Fugitive Apprehension Unit Transfer of contract revenues to cover FAU (up to \$500k)	(887,721)	(330,390) (330,390)
In 2018 Revenue increase from US Marshals contract One-time Renegotiation Consulting Fee	(005'ZS) 882'S8T	
or a 10/1/18 restructure:	GR 101	GR 102
Net Effect through 2020	046'006	(759,212)
5555 F 32 · N	128,684	-
GR 102 Revenue Designated for Jail Labor Expansion	120 001	973,105
Restructuring of Warrants/Records	240,093	(673,105)
Addition of Fugitive Apprehension Unit Transfer of contract revenues to cover FAU (up to \$520.2k)	(485,352)	(485,352)
In 2020 Revenue increase from US Marshals contract	011,2557	
	611'111	(759,212)
Restructuring of Warrants/Records GR 102 Revenue Designated for Jail Labor Expansion	605'887	ESE,458)
Addition of Fugitive Apprehension Unit Transfer of contract revenues to cover FAU (up to \$510k)	(200'000)	000'00S (LE9'STL)
In 2019 Revenue increase from US Marshals contract One-time Renegotiation Consulting Fee	011,257 011,257	

I, **Harold Bengsch**, make a motion to adopt the following changes in staffing for the Greene County Sheriff's Office and the Greene County Jail, with an effective date of **October 1, 2018**, subject to the specific conditions as subsequently indicated:

- I. That the current Warrants/Records/CCW division be re-organized under the following parameters
 - a. That six Clerk I positions (at grade 7) currently funded by General Revenue Fund 101 be frozen;
 - b. That six Detention Officer positions (at grade 12) be created and filled by employees from the frozen Clerk I positions, and that another six additional Detention Officer positions (at grade 12) be created for a total of twelve Detention Officers;
 - c. That the twelve Detention Officer positions be organized into a Warrants/MULES division under the Jail command structure;
 - d. That the twelve Detention Officer positions be funded from General Revenue Fund 102 as part of the jail staffing salaries as described in the General Revenue Fund 102 Resolution #17-ACR dated October 2, 2017;
 - e. That the remaining positions in the current Warrants/Records/CCW division be maintained as a Records/CCW division under the Civil command structure, reporting to the current Civil Sergeant;
- II. That a new Fugitive Apprehension Unit be created under the following parameters
 - a. That one Sergeant position (at grade 15), six Corporal positions (at grade 13), and one Paralegal position (at grade 10) be created to staff the Unit;
 - b. That a one-time startup equipment expense of \$34,500 per Sergeant and Corporal position be allocated to the new unit, and \$4,250 in equipment expense for the Paralegal position, for a total capital outlay of \$245,750;
 - c. That the acquisition of one of the unit vehicles included in the above capital outlay be deferred until 2019;
 - d. That all costs and expenses related to the unit be funded from General Revenue Fund 102.

The specific conditions under which this motion is made, and under which the changes as outlined in the preceding motion would be retracted for consideration if not accepted in full, are the following:

- A successfully re-negotiated contract with the US Marshals Service must be placed into effect, prior to
 any staffing changes, which increases Greene County's federal inmate per diem reimbursement rate to
 at least \$80 (the current rate being \$61), and that the Bureau of Prisons, which currently also honors
 the same per diem rate as the US Marshals Service, also honors the new rate as established in the renegotiated contract;
- That, prior to contract re-negotiation, all purchasing protocols be followed in the retention of a
 consulting service which will handle the re-negotiation of the US Marshals Service contract on Greene
 County's behalf, and that additionally all purchasing protocols for the procurement of equipment for
 the Fugitive Apprehension Unit also be followed;
- 3. That, as the Fugitive Apprehension Unit will be recognized as a Partnership Law Enforcement Specialty Unit under the General Revenue Fund 102 Resolution, it will be required to have an annual budget of less than or equal to the amount stated in the aforementioned Resolution (\$500,000 in 2018, increasing by 2% annually thereafter through the time period established per Resolution documentation);

- 4. That there will be a transfer of funds, net of all consulting fees paid for contract re-negotiation, from the increase in revenues from the re-negotiated US Marshals Service contract, from General Revenue Fund 101 to General Revenue Fund 102, and that this transfer will be equal to the lesser of:
 - a. The total increase in revenue from the re-negotiated US Marshals Service contract, to be calculated as the total number of billed federal inmate-days (to the US Marshals Service, the Bureau of Prisons, and any other federal agencies which will also honor the terms of the contract) multiplied by the difference in per diem rates between the current contract and the re-negotiated contract,
 - b. The total of all costs and expenses of the Fugitive Apprehension Unit less any budget savings from the Family Justice Center, provided said total is not in excess of the annual budget of the Partnership Law Enforcement Specialty Unit, as specified in the aforementioned General Fund 102 Resolution, or
 - c. The annual budget of the Partnership Law Enforcement Specialty Unit, as specified in the aforementioned General Fund 102 Resolution;
- 5. That should the total costs and expenses of the Fugitive Apprehension Unit still be in excess of the transfer of funds together with any applicable budget savings as indicated in Condition 4, then the excess will be brought into balance either through an additional transfer from Sheriff's Office Discretionary Funds, increased law enforcement revenue or earnings from other law enforcement sources, or from a reduction in staff of the Unit.



OFFICE OF THE PURCHASING DIRECTOR 1443 N. ROBBERSON AVE., SUITE 1000, SPRINGFIELD, MO 65802

ROBERT CIRTIN
PRESIDING COMMISSIONER

HAROLD BENGSCH COMMISSIONER, 1 T DISTRICT LINCOLN P. HOUGH COMMISSIONER, 2ND DISTRICT

August 15th, 2018

To Whom It May Concern:

The members of the Greene County Commission are in favor of appointing Summerill Group, LLC; through their office located at 1250 Connecticut Avenue, NW, Suite 200, Washington DC, 20036; to provide professional services in the form of legal and contract expertise, utilized for the Greene County Sheriff's Office, located in Springfield, MO to advise the Sheriff, and the County, on matters related to per diem rates and federal contracts.

After a review of the proposal and upon a recommendation of Mr. Chris Mericle, the Purchasing Director for the County of Greene, Missouri; the Greene County Commission hereby appoints Summerill Group, LLC to provide services mentioned above.

GREENE COUNTY COMMISSION

Robert Cirtin,

Voted - Yes

Presiding Commissioner

Harold Bengsch,

Commissioner 1st District

Voted - Yes

Lincoln P. Hough,

Commissioner 2nd District

Voted - No